

STATE OF CALIFORNIA
Budget Change Proposal - Cover Sheet
 DF-46 (REV 08/15)

Fiscal Year 2016-2017	Business Unit 0250	Department Judicial Council	Priority No. 010
Budget Request Name 0250-010-BCP-BR-2016-GB		Program 0145 - JUDICIAL BRANCH FACILITY PROGRAM	Subprogram

Budget Request Description
 Trial Court Facility Costs

Budget Request Summary

The Judicial Council proposes a one-time augmentation of \$3.5 million from the Immediate and Critical Needs Account for facility modification projects at the Michael Antonovich Antelope Valley Courthouse and the Alfred J. McCourtney Juvenile Justice Center located in the Los Angeles Superior Court, North District.

Requires Legislation <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Code Section(s) to be Added/Amended/Repealed	
Does this BCP contain information technology (IT) components? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No <i>If yes, departmental Chief Information Officer must sign.</i>	Department CIO	Date
For IT requests, specify the date a Special Project Report (SPR) or Feasibility Study Report (FSR) was approved by the Department of Technology, or previously by the Department of Finance. <input type="checkbox"/> FSR <input type="checkbox"/> SPR Project No. Date:		

If proposal affects another department, does other department concur with proposal? Yes No
 Attach comments of affected department, signed and dated by the department director or designee.

Prepared By Lynette Stephens	Date	Reviewed By A. Guzman/G. Arafiles	Date
Chief Administrative Officer <i>[Signature]</i>	Date 12/31/15	Administrative Director <i>[Signature]</i> for MTT	Date 12/31/15

Department of Finance Use Only

Additional Review: Capital Outlay ITCU FSCU OSAE CALSTARS Dept. of Technology

BCP Type: Policy Workload Budget per Government Code 13308.05

PPBA <i>[Signature]</i>	Date submitted to the Legislature 1/7/16
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Analysis of Problem

A. Budget Request Summary

The Judicial Council proposes a one-time augmentation of \$3.5 million from the Immediate and Critical Needs Account (Fund 3138) for facility modification projects at the Michael Antonovich Antelope Valley Courthouse (Antonovich Courthouse) and the Alfred J. McCourtney Juvenile Justice Center (McCourtney JJC). This project will entail the build out of two existing shelled courtrooms and associated support spaces at the Antonovich Courthouse and enable the move of juvenile delinquency cases from the McCourtney JJC to the Antonovich Courthouse. The project will also include minor modifications to the McCourtney JJC to improve the functional conditions of this facility for the juvenile dependency calendars. This project will dramatically reduce security risks and overcrowding, currently at the McCourtney JJC, once the juvenile delinquency calendar has been moved to the Antonovich Courthouse.

B. Background/History

Senate Bill (SB) 1407 (Chapter 311, Statutes of 2008), specifically Government Code 70351, established the Immediate and Critical Needs Account of the State Court Facilities Construction fund to include planning, design, construction, rehabilitation, replacement, leasing, or acquisition of court facilities.

Subsequent to the enactment of SB 1407, in October 2008 the Judicial Council adopted the list of 41 trial court capital outlay projects to be funded by the revenues derived from the enactment of SB 1407.

The McCourtney JJC (previously known as the Lancaster Juvenile Courthouse) was identified by the Judicial Council as a Senate Bill (SB) 1407 Immediate and Critical Needs Account Capital Outlay Project. This project ranked in the Immediate Need priority group of the Trial Court Capital-Outlay Plan that was adopted by the Judicial Council in October 2008. This facility contains a number of deficiencies relative to access, security, and courtroom operations which create impediments to the superior court's administration of justice.

The Superior Court of California, County of Los Angeles provides juvenile court services from the McCourtney JJC countywide and specifically to the residents of the City of Lancaster and over 40 other communities in the northern region of the county. This facility is the only facility in the North District of the Los Angeles Superior Court which provides trial court services for the juvenile delinquency and dependency calendars.

The McCourtney JJC is in the City of Lancaster, on a small campus of county-occupied buildings. It was constructed in 1962 and had its most recent renovation by the County of Los Angeles in 2004. This building is a shared-use facility with the County of Los Angeles: the superior court occupies 69 percent of the total building square footage with the balance - occupied by various county agencies, including County Sheriff, Public Defender and Alternate Public Defender, District Attorney, Probation Department, Children's Law Center, Department of Children and Family Services including Shelter Care services, Court-Appointed Special Advocate, and County Counsel. The Judicial Council is the managing party for the repair and maintenance of the court exclusive areas of this facility. The court and county-occupied spaces are intermingled throughout both the one-story and two story wings of the building.

The Antonovich Courthouse is also located in the North District of the Los Angeles Superior Court. The Facility was built in 2000 and is the only other trial court facility in the North District of Los Angeles. This facility handles criminal, civil, family law, probate, small claims, and traffic cases. Due to the newer building design, this courthouse does not have the same access, security, HVAC, and courtroom deficiencies noted at the McCourtney JJC. This building is a shared-use facility with the County of Los Angeles: the superior court occupies 73.51 percent of the total building square footage. The Judicial Council is the managing party for the repair and maintenance of the court exclusive areas of this facility.

Analysis of Problem

C. State Level Considerations

This proposal is consistent with the mission and policy direction of the Judicial Council. The Judicial Council's strategic plan Goal VI Branch wide Infrastructure for Service Excellence states "Infrastructure improvements needed to better serve the public include (1) acquisition, construction, renovation, and maintenance of adequate facilities". The completion of courthouse improvement projects, such as this one, directly addresses this goal. In addition this request is in line with the Chief Justice's Blueprint for a Fully Functioning Judiciary in that it includes funding for facility needs.

D. Justification

The McCourtney JJC is a juvenile-only facility and handles juvenile dependency and delinquency proceedings. Dependency proceedings involve the protection of children who have been or are at risk of being seriously abused, neglected or abandoned. The Department of Children and Family Services investigates allegations and is the petitioner on cases filed in the Dependency Court. Delinquency proceedings involve children under the age of 18 alleged to have committed a delinquent act--these acts would be referred to as criminal violations if committed by an adult--or who are habitually disobedient, truant, or beyond the control of a parent.

The McCourtney JJC has the following deficiencies that must be addressed:

Security Deficiencies

- Judicial officers and court must walk through either public or semi-private corridors to their chambers and offices.
- In-custody juveniles are walked through public hallways and through areas where they have access to court staff and judicial officers.
- There is only one elevator that services the two-story building and therefore it is used by judicial officers, court staff, the public, and in-custodies.

General Functional Deficiencies

- The public hallways are frequently congested as they are not wide enough to hold the numbers of people who are in attendance at the courthouse. Since juvenile proceedings are non-public, others who are waiting for subsequent cases must queue up in hallways. There is a main waiting area; however, most court users wait in the hallways in order to avoid missing their court cases.
- The HVAC system in the building is insufficient to handle the crowds of people that use the building.

In order to provide an effective solution to the overcrowding and security issues at the McCourtney JJC, the Judicial Council, with concurrence of the court, proposes to move juvenile delinquency proceedings out of McCourtney JJC and into the Antonovich Courthouse by building out two unfinished courtrooms and associated support spaces in the Antonovich Courthouse. This move will dramatically reduce the security and overcrowding risks at the McCourtney JJC.

The Antonovich Courthouse provides adequate security as it currently handles criminal calendars. The Board of State and Community Corrections has approved the current holding facilities at the Antonovich Courthouse for use with the juvenile in-custody population. In addition, the Antonovich Courthouse is a newer building (construction completed approximately 12 years ago) and has the excess capacity to handle these two additional calendars.

In addition to moving two juvenile courtrooms, there will be minor renovations performed at the McCourtney JJC to include reconfiguration of existing spaces, adding of some additional security

Analysis of Problem

features, and installation of windows and window coverings to minimize temperature fluctuations in the building due to inefficient HVAC systems.

With the move of juvenile delinquency cases to the Antonovich Courthouse, both the security risks and overcrowding at the McCourtney JJC will be dramatically reduced. The minor modifications proposed at the McCourtney JJC will provide more operational efficiencies and improve the physical and functional conditions of the facility for the juvenile dependency calendars.

E. Outcomes and Accountability

The outcome of the proposed facility modification projects will be to successfully complete the build out of two courtrooms and associated spaces for juvenile delinquency cases in the Antonovich Courthouse, as well as complete minor modifications to the McCourtney JJC in order to alleviate the deficiencies noted.

Projected Outcomes

Workload Measure	CY	BY	BY+1
Complete facility modification project at the Antonovich Courthouse and the McCourtney JJC.		\$3,500,000	

F. Analysis of All Feasible Alternatives

1. Alternative 1: No New Funding, Status Quo Maintained.

Pros

- This alternative does not require a commitment of funds from the Immediate and Critical Needs Account.

Cons

- The recommended improvements would not be implemented, resulting in the juvenile court in Antelope Valley remaining in its existing deficient condition with continued safety, security, overcrowding and public service inefficiencies.

2. Alternative 2: Request an augmentation of \$3.5 million from the Immediate and Critical Needs Account to Renovate the Existing McCourtney JJC.

Pros

- This alternative may improve safety, overcrowding, and service to one of the superior court's seven juvenile-only court facilities in the North District of Los Angeles County but not to the extent that the recommended modifications would allow due to lack of space in the building.
- The funding will provide the benefits of enhanced functionality and security for the superior court and for all court users.

Cons

- This alternative, due to deficiencies relative to lack of space in the existing facility and lack of separate secure circulation for in-custody defendants, would be less cost effective and unlikely to solve primary overcrowding and security issues.
- Some functional goals may be somewhat compromised in this option, in comparison to a renovation project performed if the state was the building owner. The county owns the building, and the state only retains responsibility for its court-occupied areas.
- The superior court and county functions may need to be relocated from this building on a temporary basis to accomplish the proposed renovations.

3. Alternative 3: Request \$3.5 million from the General Fund to complete these projects.

Pros

- With the move of juvenile delinquency cases to the Antonovich Courthouse, both the security risks and overcrowding at the McCourtney JJC will be dramatically reduced.

Analysis of Problem

- This alternative will provide funding to resolve serious deficiencies at the McCourtney JJC.
- This alternative will improve the safety and service of the juvenile courts in the Antelope Valley.
- The funding will provide benefits of enhanced functionality and security for the superior court and for all court users.

Cons

- This alternative requires a commitment of General Fund resources.

4. Alternative 4: Provide an augmentation of \$3.5 million from the Immediate and Critical Needs Account for facility modifications at the Antonovich Courthouse in order to accommodate delinquency cases there and make other modifications to the McCourtney JJC.

Pros

- With the move of juvenile delinquency cases to the Antonovich Courthouse, both the security risks and overcrowding at the McCourtney JJC will be dramatically reduced.
- This alternative will provide funding to resolve serious deficiencies at the McCourtney JJC.
- This alternative will improve the safety and service of the juvenile courts in the Antelope Valley.
- The funding will provide benefits of enhanced functionality and security for the superior court and for all court users.

Cons

- This alternative requires a one-time commitment of funds from the Immediate and Critical Needs Account.

G. Implementation Plan

Upon approval of the Budget Act, the Judicial Council will enter into contracts to begin the modifications at the Antonovich Courthouse and the McCourtney JJC. Once the build out of two shell condition courtrooms and associated support spaces at the Antonovich Courthouse are complete the juvenile delinquency cases will be moved from the McCourtney JJC to the Antonovich Courthouse. Project completion is expected in December 2017.

H. Supplemental Information

N/A

I. Recommendation

The Judicial Council recommends Alternative 4, a one-time augmentation of \$3.5 million from the Immediate and Critical Needs Account for facility modification projects for the Antonovich Courthouse and the McCourtney JJC. The proposed facility modification projects for the Antonovich Courthouse and the McCourtney JJC provide the best solution for meeting the court needs of improving safety and service of the juvenile courts in the Antelope Valley. The proposed modifications will accomplish the needed improvements to the superior courts and enhance its ability to serve the public.

BCP Fiscal Detail Sheet

BCP Title: Trial Court Facilities Costs

DP Name: 0250-010-BCP-DP-2016-GB

Budget Request Summary

	FY16					
	CY	BY	BY+1	BY+2	BY+3	BY+4
Operating Expenses and Equipment						
539X - Other	0	3,500	3,500	3,500	3,500	3,500
Total Operating Expenses and Equipment	\$0	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500
Total Budget Request	\$0	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500

Fund Summary

Fund Source - State Operations						
3138 - Immediate and Critical Needs Account,	0	3,500	3,500	3,500	3,500	3,500
Total State Operations Expenditures	\$0	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500
Total All Funds	\$0	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500

Program Summary

Program Funding						
0145 - Judicial Branch Facility Program	0	3,500	3,500	3,500	3,500	3,500
Total All Programs	\$0	\$3,500	\$3,500	\$3,500	\$3,500	\$3,500