

STATE OF CALIFORNIA
Budget Change Proposal - Cover Sheet
 DF-46 (REV 08/15)

Fiscal Year 2016-17	Business Unit 0690	Department Office of Emergency Services	Priority No. 1
Budget Request Name 0690-300-BCP-DP-2016-GB		Program 0385	Subprogram

Budget Request Description
 Victim Assistance Discretionary Grant Training Program

Budget Request Summary

The California Governor's Office of Emergency Services (Cal OES) requests provisional language to authorize the use of \$2.7 million in local assistance federal funds to provide training for the Victims of Crime Act Victim Assistance Discretionary Grant Training Program in State Fiscal Year 2016-17.

Requires Legislation <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Code Section(s) to be Added/Amended/Repealed	
Does this BCP contain information technology (IT) components? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No <i>If yes, departmental Chief Information Officer must sign.</i>	Department CIO	Date
For IT requests, specify the date a Special Project Report (SPR) or Feasibility Study Report (FSR) was approved by the Department of Technology, or previously by the Department of Finance. <input type="checkbox"/> FSR <input type="checkbox"/> SPR Project No. Date:		

If proposal affects another department, does other department concur with proposal? Yes No
Attach comments of affected department, signed and dated by the department director or designee.

Prepared By <i>Sara Stillwell</i>	Date <i>3/28/16</i>	Reviewed By <i>[Signature]</i>	Date <i>3/28/16</i>
Department Director <i>Louey Wood for Mark Ghilardi</i>	Date <i>3/29/16</i>	Agency Secretary	Date

Department of Finance Use Only

Additional Review: Capital Outlay ITCU FSCU OSAE CALSTARS Dept. of Technology

BCP Type: Policy Workload Budget per Government Code 13308.05

PPBA <i>[Signature]</i>	Date submitted to the Legislature <i>4/1/16</i>
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Analysis of Problem

A. Budget Request Summary

Cal OES requests provisional language to authorize the use of \$2.7 million in local assistance federal funds to provide training for the Victims of Crime Act (VOCA) Victim Assistance Discretionary Grant (VADG) Training Program in State Fiscal Year 2016-17.

B. Background/History

Cal OES' mission is to protect lives and property, build capabilities and capacity, and support our communities for a resilient California. We achieve our mission by serving the public through effective collaboration in preparing for, protecting against, responding to, recovering from, and mitigating the impacts of all hazards and threats. During an emergency, the Cal OES functions as the Governor's immediate staff to provide guidance and coordinate the state's responsibilities under the Emergency Services Act and applicable federal statutes. The Cal OES also acts as the conduit for federal assistance through disaster assistance grants and federal agency support.

In 1984, VOCA established the Crime Victims Fund in the United States Treasury and authorized this fund to receive deposits of fines and penalties levied against criminals convicted of federal crimes. The Crime Victims Fund provides the source of funding for carrying out all of the activities authorized by VOCA. The Office for Victims of Crime (OVC) distributes victim assistance and compensation funds to states and United States territories, in accordance with VOCA.

In 2015, the Cal OES applied for and received award of the VADG. The goal of the VADG Training program is to provide training and technical assistance to VOCA victim assistance service providers and others who work with crime victims. Examples of allowable activities include, but are not limited to:

- Enhance existing or establish new State Victim Assistance Academies
- Support statewide training initiatives
- Crime victim related conferences
- Basic training for new programs for underserved victims
- Scholarships to service providers and others who work with crime victims

This funding will allow for the improvement of services for victims through the proposed creation of six new training programs under the VADG Training Program.

C. State Level Considerations

The Cal OES Grants Management Section is responsible for the administration of approximately \$1.6 billion in funds for homeland security, emergency management, criminal justice, and victim service programs, a majority of which are distributed to local and regional entities to enable the most effective prevention, detection, response and recovery efforts.

Cal OES is the VOCA victim assistance administrator, whereby VOCA victim assistance grants are distributed to subrecipients. The subrecipients are local governmental and community-based organizations which provide direct services, such as crisis intervention, emergency shelter, emergency transportation, counseling, and criminal justice advocacy, to crime victims, free of charge.

D. Justification

This proposal is requesting provisional language to authorize the use of federal funds local to provide training for the VOCA VADG Training Program, to allow Cal OES to continue to support training for victim assistance grantees and others who work with crime victims. The Victim Services Division convened the VOCA Steering Committee (VSC), consisting of key stakeholders, to identify the needs of victim service providers in California. The VSC discussed the level of funding required to accomplish the goals of a statewide training initiative and prioritized the top six training needs. The VSC recommended using the funding for six focused training topics:

- Victims and Criminal Justice System

Analysis of Problem

- Cultural Awareness
- Human Trafficking
- Trauma-Informed Care
- Innovative Proposal
- Tribal Trauma-Informed Care

Each project would focus on a different training need, demonstrate the need for the training, have qualified subject matter experts, conduct a minimum number of trainings, and build in a program evaluation component. The following is a description of the training programs proposed to be implemented:

- Victims and the Criminal Justice System Training Program
 - This program would provide training on victims' rights in the criminal justice system including Marsy's law and enforcement of protective orders.
- Cultural Awareness Training Program
 - This program would focus on building cultural awareness of at least five marginalized communities in California.
- Human Trafficking Training Program
 - This program would be curriculum based and focus on identifying and responding to the needs of human trafficking victims.
- Trauma-Informed Care Training Program
 - This program would focus on how to provide trauma-informed care for victims and service provider vicarious trauma.
- New Innovative Program – To be Determined
 - This program would be determined through the competitive bid process.
- Tribal Trauma-Informed Care Training Program
 - This program would be specifically for tribal health clinics and would focus on how to provide trauma-informed care for victims and service provider vicarious trauma.

If this proposal is not approved, there would be a delay in distributing VADG Training funds to local subrecipients for training, which may impact the quality of services to victims. The proposed provisional language is as follows:

Item 0690-101-0890

Provisions:

2. Of the amount appropriated in this item, \$2,719,000 is to be used for the Victim Assistance Discretionary Grant Training Program, which provides training and technical assistance to victim assistance service providers and others who work with crime victims.

E. Outcomes and Accountability

A requirement of the VOCA Training Grant Program is to conduct a comprehensive training needs assessment for victim assistance grantees and others who work with crime victims, in consultation with key stakeholders. This assessment was completed during the VSC meetings, where numerous training needs were identified. Many of the identified training needs will be incorporated into existing or new training programs, funded through the VOCA Victim Assistance Grant Program. However, it is not possible to adequately provide effective training on all training needs identified, due to the limited amount of training funds.

The local subrecipients are monitored through Semi-Annual Progress Reports and Quarterly Financial Status Reports which provide actual and projected expenditures. Cal OES will inform the subrecipients of the due dates for financial and programmatic progress reports. Also, Cal OES will be responsible for distributing funding based on all applicable laws, regulations, policies and guidelines.

Analysis of Problem

F. Analysis of All Feasible Alternatives

Alternative 1: Cal OES requests provisional language to authorize the use of \$2.7 million in local assistance federal funds to continue to provide training to VOCA victim assistance providers and others who work with crime victims.

PRO:

- Cal OES will have funding available to ensure training is provided for VOCA victim assistance providers and others who work with crime victims.

CON:

- Delay in allocating VADG Training funds to local subrecipients for training.

Alternative 2: Approve spending plan for the VOCA VADG Training Program, but a lesser amount than the \$2.7 million requested.

PRO:

- Cal OES will be able to distribute money to subrecipients to begin training for VOCA victim assistance providers and others who work with crime victims.

CON:

- Cal OES will not have enough funding to distribute to subrecipients in order for them to implement the complete training plan with all training classes originally planned.

Alternative 3: Do not approve this request for the VOCA VADG Training Program.

CONS:

- Cal OES will not have authorization to utilize federal funds to support VADG training for VOCA victim assistance service providers and others who work with crime victims.
- Subrecipients will miss out on an important opportunity to attain the training and resources needed to better serve victims of crime.

G. Implementation Plan

Allocate funds to the six identified VOCA VADG Training programs, effective July 1, 2016.

H. Supplemental Information

There is no supplemental information to report.

I. Recommendation

Approve Alternative 1 requesting provisional language to authorize the use of \$2.7 million in local assistance federal funds to continue to provide training to VOCA victim assistance providers and others who work with crime victims.

DEPARTMENT OF FINANCE
COR/JUD

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