

STATE OF CALIFORNIA  
**Budget Change Proposal - Cover Sheet**  
 DF-46 (REV 02/15)

Fiscal Year 2016-17	Business Unit 3830	Department San Joaquin River Conservancy	Priority No. 1
Budget Request Name 3830-001-BCP-DP-2016-GB		Program 3050	Subprogram

Budget Request Description  
 Proposition 40 Funding for Program Delivery

Budget Request Summary

The San Joaquin River Conservancy (Conservancy) requests approval to shift program delivery funding from the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act (Proposition 84, 2006) to the Clean Water, Clean Air, Safe Neighborhood Parks, and Coastal Protection Bond Act (Proposition 40, 2002) for Fiscal Years (FY) 2016-17, 2017-18, and 2018-19. This program delivery funding is vital to the mission of the Conservancy, as facilitated by voter approval of both Proposition 40 and Proposition 84. This request would enable the Conservancy to maintain the current level of staffing for Program Delivery, while shifting the funding source to a bond fund source with a more sustainable balance of authorized funding.

Requires Legislation <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Code Section(s) to be Added/Amended/Repealed	
Does this BCP contain information technology (IT) components? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No <i>If yes, departmental Chief Information Officer must sign.</i>	Department CIO	Date
For IT requests, specify the date a Special Project Report (SPR) or Feasibility Study Report (FSR) was approved by the Department of Technology, or previously by the Department of Finance. <input type="checkbox"/> FSR <input type="checkbox"/> SPR    Project No.    Date:		

If proposal affects another department, does other department concur with proposal?  Yes  No  
 Attach comments of affected department, signed and dated by the department director or designee.

Prepared By <i>Melinda Martin</i> Exec. Officer	Date 8-27-15	Reviewed By <i>[Signature]</i>	Date 8/31/15
Department Director <i>Melinda Martin</i> Exec. Officer	Date 8-27-15	Agency Secretary <i>[Signature]</i>	Date 8/11/15

**Department of Finance Use Only**

Additional Review:  Capital Outlay  ITCU  FSCU  OSAE  CALSTARS  Dept. of Technology

BCP Type:  Policy  Workload Budget per Government Code 13308.05

PPBA Original Signed by Amanda Martin	Date submitted to the Legislature 1-8-14
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## Analysis of Problem

### A. Budget Request Summary

The current program delivery funding from Proposition 84 provides for one full-time program delivery position within the Conservancy, one full-time program delivery position within the Wildlife Conservation Board (WCB) dedicated to Conservancy projects, and related expenses. Program delivery staffing allows the Conservancy to execute its capital outlay program and thereby advance its mission to protect habitat lands and provide public access and recreation along the San Joaquin River Parkway.

This request provides \$191,000 from Proposition 40 for program delivery for projects and grants provided with current Proposition 40 project funds. The Conservancy must continue to implement its program using remaining capital outlay balances from both bond funds (appropriated within the WCB budget) for land acquisitions, environmental restoration, and public access and recreation capital improvements, to achieve its mission and fulfill the expectation of the voters. This program will be accomplished by both the program-delivery staff and other Conservancy staff through direct state activities and through local assistance grants.

### B. Background/History

Program delivery funding facilitates the Conservancy's utilization of voter-authorized bond funds to fulfill the Conservancy's statutory mission. The Conservancy's bond-funded capital outlays implement the San Joaquin River Parkway Master Plan, as required by the San Joaquin River Conservancy Act (Public Resources Code § 32500 et seq.). Uses and purposes authorized under the Proposition 40 (PRC § 5096.610(c); 5096.650(b)(5)) and Proposition 84 (PRC § 75050(f)) bond acts for the Conservancy are the same, so that there is one fully-integrated capital outlay program. In accordance with the San Joaquin River Conservancy Act and San Joaquin River Parkway Master Plan, Conservancy staff are tasked with acquiring a total of 5,900 acres of land for Parkway development and performing capital improvement projects for habitat conservation and restoration, public access and low-impact recreation, and environmental and cultural resources education.

Since FY 2004-05, the Conservancy has received appropriations for bond fund program delivery positions. Initially, one position was funded from Proposition 40, increasing to two positions (one contracted at WCB) with funding from Proposition 84 in FY 2008-09 (currently budgeted at \$241,000 for FY 2015-2016). Now, the Conservancy has several current Proposition 40 projects that require program delivery. In order to properly align the program delivery funding with concurrent projects, the Conservancy is requesting that program delivery costs be partially shifted to Proposition 40, splitting funding between the two propositions for FYs 2016-17, 2017-18, and 2018-19, until the projects under both bond acts are completed or the program delivery allocation is depleted.

#### Resource History (Dollars in thousands)

Program Budget	PY - 4	PY - 3	PY - 2	PY - 1	PY	CY
Authorized Expenditures	\$237	\$237	\$237	\$237	\$237	\$240
Actual Expenditures	167	195	180	237	237	240
Revenues	0	0	0	0	0	0
Authorized Positions	1	1	1	1	1	1
Filled Positions	1	0	1	1	1	1
Vacancies	0	1	0	0	0	0

#### Workload History

Workload Measure	PY - 4	PY - 3	PY - 2	PY - 1	PY	CY
Capital improvement and local assistance projects in progress	6	10	12	16	16	20

## Analysis of Problem

This proposal supports the protection of natural and cultural resources of statewide significance (PRC § 32500). Projects implemented by the Conservancy must meet goals and objectives of the Conservancy's San Joaquin River Master Plan, including:

- FG.1 Preserve and restore a riparian and floodplain corridor of statewide and regional significance along the San Joaquin River from Friant Dam to the Highway 99.
- FG.2 Conserve wildlife species that depend on the river environment.
- FG.3 Provide education and recreation facilities and programs, including a continuous multi-use trail the length of the Parkway.
- FG.4 Conserve, restore, and enhance natural resources and protect cultural resources while also meeting recreational and educational needs.
- FG.5 Conserve undeveloped areas of the floodplain to provide that they remain non-urbanized.
- FG.6 Develop the Parkway in a transparent and cooperative manner with: local and state agencies; nonprofit land trusts, conservation, and stewardship organizations; neighboring landowners; and other stakeholders.

Projects are developed with the assistance of WCB through this funding, and projects must be consistent with the WCB strategic plan. Further, the Conservancy actively coordinates and partners with the California Departments of Fish and Wildlife and Water Resources and the U.S. Bureau of Reclamation to meet goals and objectives of the San Joaquin River Restoration Program.

### D. Justification

This request will maintain, but not increase, current program delivery staffing levels in order to continue the Conservancy program authorized by both Proposition 40 and Proposition 84. Significant capital outlay funds will remain available from both funds for the next few budget years; however, Proposition 84 program delivery funds have been nearly depleted. This proposal will split program delivery funding in FYs 2016-2017 through 2018-19 between Proposition 40 (\$191,000) and Proposition 84 (\$50,000) funds, until all capital outlay funds are expended on projects or program delivery funds are exhausted.

Program delivery staff ensure that the capital outlay workload continues to be accomplished. The Conservancy has in progress land negotiations, planning and preliminary design, and interagency coordination that will result in acquisitions, habitat restoration, trails and other recreational facilities, to achieve the mission of the Conservancy. Program delivery staff constitute two of the four total staff positions (three at the Conservancy and one at WCB) dedicated to the Conservancy program. Without program delivery staff, the Conservancy's capacity would be reduced by 50 percent.

### E. Outcomes and Accountability

The planned outcomes of the Conservancy's capital outlay program, to be implemented by program delivery and other Conservancy staff, include the following: acquire from willing sellers high-priority lands to achieve the statutory target of 5,900 acres for the San Joaquin River Parkway; continue to invest in habitat restoration; and develop public access, recreation, and educational capital improvements and local assistance grants. The San Joaquin River Conservancy Board, during its regularly scheduled public meetings, sets program and project priorities, receives progress reports, and authorizes capital program expenditures, budgets, and scopes of work (outcomes).

#### Projected Outcomes

Workload Measure	CY	BY	BY+1	BY+2	BY+3	BY+4
Capital improvement and local assistance projects in progress	20	20	20	20	20	20

### F. Analysis of All Feasible Alternatives

## Analysis of Problem

### F. Analysis of All Feasible Alternatives

The following alternatives were considered for the use of funding available to the Conservancy:

Alternative 1: Fund as Requested. The recommended alternative partially shifts funding for existing program delivery positions from Proposition 84 funds to Proposition 40 funds, as necessary to continue current levels of service/work performance and efficiently and effectively implement the program.

Alternative 2: Exhaust Proposition 84 Program Delivery Funding without Replacement. The existing funding for program delivery staff from Proposition 84 may be exhausted in mid-FY 2016-2017; therefore, the two existing positions will not be able to perform the workload required by the Conservancy's bond-funded projects. In addition, several existing and upcoming appropriations (requested by WCB) hold outstanding Proposition 40 and 84 bond funds for Conservancy capital outlay and local assistance projects. These programs will not be efficiently and effectively implemented without continued program delivery staffing through both Propositions 40 and 84.

Alternative 3: Lower Budget Year Cost Alternative. Lower budget year costs could be achieved by eliminating one of the two positions. The program delivery appropriation could be reduced by \$120,000 per year. However, program achievement would be decelerated, and the allocation for program delivery authorized in Proposition 40 would either: 1. not be expended for the authorized purpose of making sure the program is implemented; or 2. be appropriated in later years to implement delayed elements.

### G. Implementation Plan

The request will allow the Conservancy to continue to implement existing programs at existing staffing levels until the projects under the Proposition 40 and 84 bond acts are completed or the program delivery allocation is depleted. As this is a continuation of existing staff and services, no start-up or phasing is required.

### H. Supplemental Information

The proposal will provide continued funding for two existing program delivery positions (an Associate Governmental Programs Analyst for the Conservancy and reimbursement to WCB for the full time equivalent of a Public Lands Management Specialist) and associated costs, such as office space, mileage, and training.

### I. Recommendation

Alternative 1: Fund as Requested. The recommended alternative partially shifts funding for existing program delivery positions from Proposition 84 funds to an available and adequate balance of the program delivery allocation from Proposition 40 funds, as necessary to continue current levels of service/work performance and efficiently and effectively implement the program.

This is the only alternative that allows the Conservancy to maintain the current level of program delivery service, while fully utilizing voter-approved bond funding in a responsible and sustainable way. As is, bond funding from Proposition 84 will likely be diminished entirely by mid-FY 2016/17, and nearly \$800,000 in program delivery funding from Proposition 40 will be left on the table if not appropriated while Proposition 40 projects are still ongoing.

