

STATE OF CALIFORNIA
Budget Change Proposal - Cover Sheet
 DF-46 (REV 08/15)

Fiscal Year 2016-17	Business Unit 8120	Department Commission on Peace Officer Standards and Training	Priority No. 2
Budget Request Name 8120-102-BCP-BR-2016-GB		Program 6505 – Training	Subprogram

Budget Request Description

Mental Health Training for Law Enforcement (SB 11 and 29)

Budget Request Summary

The Commission on Peace Officer Standards and Training requests \$777,000 Peace Officers' Training Fund in 2016-17 and \$156,000 Peace Officers' Training Fund beginning in 2017-18 to provide reimbursements to local law enforcement agencies for peace officers attending new mental health training mandated by Senate Bill 11 (Chapter 468, Statutes of 2015) and Senate Bill 29 (Chapter 469, Statutes of 2015).

Requires Legislation <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Code Section(s) to be Added/Amended/Repealed	
Does this BCP contain information technology (IT) components? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No <i>If yes, departmental Chief Information Officer must sign.</i>	Department CIO	Date
For IT requests, specify the date a Special Project Report (SPR) or Feasibility Study Report (FSR) was approved by the Department of Technology, or previously by the Department of Finance. <input type="checkbox"/> FSR <input type="checkbox"/> SPR Project No. Date:		

If proposal affects another department, does other department concur with proposal? Yes No
 Attach comments of affected department, signed and dated by the department director or designee.

Prepared By <i>Chuck Young</i> Chuck Young, Budget Officer	Date 1-4-16	Reviewed By <i>[Signature]</i> David G. Cornejo, Assistant Executive Director	Date 1-4-16
Department Director <i>Robert Stresak</i> Robert Stresak, Executive Director	Date 1-4-16	Agency Secretary	Date

Department of Finance Use Only

Additional Review: Capital Outlay ITCU FSCU OSAE CALSTARS Dept. of Technology

BCP Type: Policy Workload Budget per Government Code 13308.05

PPBA <i>[Signature]</i>	Date submitted to the Legislature 1/7/16
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DF-46 (REV 08/15)

A. Budget Request Summary

The Commission on Peace Officer Standards and Training (POST) requests \$777,000 Peace Officers' Training Fund (POTF) in 2016-17 and \$156,000 POTF beginning in 2017-18 to provide reimbursements to local law enforcement agencies for peace officers attending new mental health training mandated by Senate Bill 11 (Chapter 468, Statutes of 2015) and Senate Bill 29 (Chapter 469, Statutes of 2015).

B. Background/History

Commission on POST

POST enhances the professionalism of California law enforcement in serving its communities and is committed to a vision of the future that delivers relevant, client-based programs and services. POST works with subject matter experts, educational partners, and law enforcement-training presenters to develop and make available peace officer training which meets California legislative mandates and other critical law enforcement training needs statewide.

Mental Health Training

POST recognizes that interactions peace officers have with the people in the communities they serve are a critical part of establishing and maintaining public trust.

Existing POST-certified training includes more than 40 certified classroom courses that address mental illness training for law enforcement officers and dispatchers statewide. Twenty-five of these are mental health training courses designed to help officers address mentally ill individuals in crisis, and the courses range from 8 to 24 hours. The remaining are Crisis Intervention Team (CIT) courses that range from 32 to 40 hours. POST has also produced several 2-hour training videos on related topics including Autism Recognition and Response (2010), Post Traumatic Stress Disorder and Traumatic Brain Injury (PTSD/TBI) (2012), Mental Health Update (2013), and Response to Persons Residing in Mental Health and Developmental Disability Facilities (2014). These have been made available to every law enforcement agency in the POST program. POST has also developed and provided a Law Enforcement Response to Mental Illness/Developmental Disability Guide. The numbers of POST-certified courses addressing mental health issues are expected to increase as law enforcement agencies request certification of additional courses to address locally identified needs.

Currently, all officers who complete the Regular Basic Course (RBC) receive a minimum of six focused hours of classroom training and testing on People with Disabilities (POST Learning Domain 37) prior to entering a Field Training Program. This includes training and testing related to officers working with persons suffering from mental illness. In addition to the focused classroom instruction, students are given workbook assignments and must successfully complete scenario-based and written testing. These activities provide approximately 4 additional hours of mental health-related training and testing.

Resource History (Dollars in thousands)

Program Budget	PY - 4	PY - 3	PY - 2	PY - 1	PY
Authorized Expenditures	33,846	34,060	34,070	34,636	33,758
Actual Expenditures	32,241	31,702	29,830	33,758	31,863
Revenues	N/A	N/A	N/A	N/A	N/A
Authorized Positions	43.5	44.5	49.8	50.8	50.8
Filled Positions	43.5	44.5	47.2	50.8	50.8
Vacancies	0	0	2.6	0	0

Workload History

Workload Measure	PY - 4	PY - 3	PY - 2	PY - 1	PY	CY
Number of Trainees	N/A	N/A	N/A	N/A	N/A	3,500

C. State Level Considerations

This proposal to address emerging mental health education needs is consistent with POST's 2015 Strategic Plan as follows:

Goal A: "Maintain Leadership in Emerging Issues in Law Enforcement"

Strategy A.1.1 "Identify and convey information on emerging trends to the field."

Additionally, Penal Code Section 13515.25 requires POST to keep continuing education classroom training courses relating to law enforcement interaction with mentally disabled persons updated.

D. Justification

POST is required to improve officer training for mental illness, intellectual disability, and substance use disorder issues, pursuant to Penal Code Sections Penal Code 13515.26, 13515.27, 13515.28, 13515.29, and 13515.295. POST provides aid in the form of reimbursements to law enforcement agencies for peace officers to complete mandated training requirements. Communities expect their peace officers to be highly trained in current, contemporary methods to address the myriad of situations officers encounter on a daily basis.

Chapter 468, Statutes of 2015 (Senate Bill 11) requires POST to increase the training module in the RBC, relating to persons with mental illness, to 15 hours. The legislation also requires the hours be increased within the existing requirement of total regular basic course hours. The intent is to better prepare the estimated 3,500 law enforcement officers who attend this course annually to interact with persons suffering from mental illness, intellectual disability, or substance use disorders.

Chapter 469, Statutes of 2015 (Senate Bill 29) requires four hours of mental illness related training to be incorporated into the 40-hour Field Training Officer Course. The qualifications and training requirements for California's 8,628 field training officers are outlined in the California Code of Regulations (CCR Title 11, Division 2, Article 1, §1004(a)(4) and §1004(d)). Senate Bill 29 will add completion of eight hours of crisis intervention behavioral health training to the training requirements. This training is intended to help field training officers better train new peace officers in the field training program on how to effectively interact with persons suffering from mental illness or an intellectual disability. The course must include classroom instruction and instructor-led learning activities.

POST is planning to develop most of the training curriculum for the new mandates in 2015-16; hence, the training development costs associated with the new mandates are not included.

E. Outcomes and Accountability

Projected Outcomes

Workload Measure	CY	BY	BY+1	BY+2	BY+3	BY+4
Trainees	8,600	1,726	1,726	1,726	1,726	1,726

F. Analysis of All Feasible Alternatives

1. Approve \$777,000 POTF in 2016-17 and \$156,000 POTF beginning in 2017-18 to provide reimbursements to local law enforcement agencies for peace officers attending new mandated mental health training.

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DF-46 (REV 08/15)

Pros:

- a. Allows POST to fulfill its statutory obligation to provide training reimbursements to local law enforcement agencies.
- b. Helps cover law enforcement agencies' costs to send their officers to training.
- c. Improves interactions with mentally ill individuals.

Cons:

- a. Increases POTF expenditures.

2. Approve \$777,000 General Fund (GF) in 2016-17 and \$156,000 GF beginning in 2017-18 to provide reimbursements to local law enforcement agencies for peace officers attending new mandated mental health training.

Pros:

- a. Allows POST to fulfill its statutory obligation to provide training reimbursements to local law enforcement agencies.
- b. Helps cover law enforcement agencies' costs to send their officers to training.
- c. Improves interactions mentally ill individuals.

Cons:

- a. Increases GF expenditures.
- b. Does not utilize the POTF, which was created for this purpose.

3. Approve \$777,000 POTF in 2016-17 only.

Pros:

- a. Allows POST to fulfill its statutory obligation by developing additional training.
- b. Helps cover law enforcement agencies' costs to send their officers to training.

Cons:

- a. Increases POTF expenditures.
- b. POST would need to reduce other services to absorb some of the new requirements in the out years.

4. Do not fund the new statutory mandates.

Pros:

- a. No additional POTF or GF expenditures.

Cons:

- a. No incentive provided for local law enforcement agencies to send their officers to training.
- b. POST would need to reduce other services to absorb some of the new requirements.
- c. POST would be unable to meet some of the new requirements mandated in Senate Bills 11 and 29.

G. Implementation Plan

July 1, 2016.

H. Supplemental Information

Calculations for the cost of the new mandated mental health training. See Attachment A.

I. Recommendation

Approve Alternative 1 for \$777,000 POTF in 2016-17 and \$156,000 POTF beginning in 2017-18 to provide reimbursement to agencies for mental health training.

Mental Health Training Cost Calculations

Attachment A

Per Diem Without Travel	\$29.00
Per Diem With Travel	\$151.20

New Mental Health Training Courses

	Attendees	Type of Per Diem	Cost of Reimbursement
Active FTO	8,628	Without Travel	\$250,212
		With Travel	\$1,304,554
		50/50	\$777,383
New FTO	1,726	Without Travel	\$50,054
		With Travel	\$260,971
		50/50	\$155,513
Recommendation	FY 16-17 \$777,000	FY 17-18 \$156,000	

Recommendation includes the assumption that half of the attendees will need to travel to attend the required courses.

BCP Fiscal Detail Sheet

BCP Title: Mental Health Training for Law Enforcement (SB 11 and 29)

DP Name: 8120-102-BCP-DP-2016-GB

Budget Request Summary

		FY16				
	CY	BY	BY+1	BY+2	BY+3	BY+4
Operating Expenses and Equipment						
54XX - Special Items of Expense	0	777	156	156	156	156
Total Operating Expenses and Equipment	\$0	\$777	\$156	\$156	\$156	\$156
Total Budget Request	\$0	\$777	\$156	\$156	\$156	\$156

Fund Summary

Fund Source - Local Assistance						
0268 - Peace Officers Training Fund	0	777	156	156	156	156
Total Local Assistance Expenditures	\$0	\$777	\$156	\$156	\$156	\$156
Total All Funds	\$0	\$777	\$156	\$156	\$156	\$156

Program Summary

Program Funding						
6510 - Peace Officer Training	0	777	156	156	156	156
Total All Programs	\$0	\$777	\$156	\$156	\$156	\$156